U.S. Department of Health & Human Services





CSR's Initiatives to Address Bias in Peer Review

Noni Byrnes, Ph.D. Director, NIH Center for Scientific Review (CSR)

National Advisory Child Health and Human Development (NACHHD) Council January 11, 2022

Fiscal Year 2021 Applications, Major Mechanisms







FY21: 182 Special Initiatives Reviewed by CSR



Scientific Review

PLUS

- **SBIR Commercial Readiness**
- **Cancer Nanotechnology** •
- **Chronic Fatigue Syndrome**
- **Electronic Nicotine Delivery (ENDS)**
- Radx-Rad (PREVAIL)
- Sex and Gender Influences on Health
- **Tobacco Regulatory Research**
- **Extramural building projects**
- NARCH •

•

- INCLUDE .
- **MIRA** .
- **Transformative Research** .
- **RM1** Centers
- **Trailblazers**
- Alzheimer's

And many more...

Literature Overview – NIH Funding Gap

Ginther papers:

2011: 83k R01s from PhDs in 2000-2006: Black/AA PIs are 13 percentage points less likely than WH PIs to be funded. **2012**: Extended 2011 paper to MDs. Black PIs at med schools less likely than white PIs to be funded but the gap was narrower than at non-med schools.

2016: Extended 2012 paper to examine gender. Black female PhDs more successful than Black male PhDs but Black female MDs less successful than Black male MDs.

2018: 2,397 NIH Biosketches from FY 2003 and 2006: bibliometric measures explained half of the Black/white funding gap.

Ginther more circumspect in later papers – "reviewers can't see applicants' race" and "direct evidence of implicit bias in peer review has not been documented"

Other recent papers:

- Forscher 2019: By changing names, created 4 versions of 48 different NIH R01s (gender X race(BL/AA)) = 4 versions. Conducted simulated NIH review. No evidence of white male advantage.
- Erosheva 2020: R01 applications from 2014-16. Black applicants 55% as likely as WH to be funded. Primary study
 question was whether the relationship of criterion scores to overall impact scores is different, depending on race of PI.
 Answer is no.



2019 NIH Analysis: "Reviewer Bias" based on Topic Choice

	ICEAU		ntents - News -	Careers - ,	Journals -			
E	Tonic c	hoice contribut	r tes to the lower	rate of NIH	l			
	awards	to African-Am	erican/black sc	ientists	I			
	Travis A. Hoppe	^{1,2} , Aviva Litovitz ^{1,2} , Kristine A. W	illis ^{3,*} , Rebecca A. Meseroll ^{1,2} , Ma	tthew J. Perkins ^{1,2} , B. lar	n Hutchins ^{1,2} ,			
	+ See all authors	and affiliations	, ,	,				
	Science Advances 09 Oct 2019: Vol. 5, no. 10, eaew7238 D0I: 10.1126/sciedv.aew7238							
	Article	Figures & Data	Info & Metrics	eLetters	🔓 PDF			
	Abstrac	t						
	Despite eff	forts to promote diversity i	n the biomedical workforce	, there remains a lov	ver rate of			
	(AA/B) sci	National Institutes of Heal entists relative to white sci	th RUT applications submit entists. To identify underlyi	ted by African-Amer ng causes of this fu	ican/black nding gap,			
	we analyze	ed six stages of the applica	ation process from 2011 to 2	2015 and found that	t disparate			

Important Points to Note:

- Award rates differ 4-fold across different topic clusters
- E.g. Cluster A (low award rate): child obesity intervention, physical activity, weight loss program....Cluster B (high award rate): corneal wound healing, ocular surface, cataract development...
- The science of high and low award rate topic clusters are generally not reviewed in the same study sections, so "reviewer bias" to explain differential award rates was puzzling.

"Our analysis shows that all three of the factors that underlie the funding gap...revolve around decisions made by reviewers." – Hoppe et al., 2019, Science Advances 5:eaaw7238





RESEARCH ARTICLE

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(cc)

Associations of topic-specific peer review outcomes and institute and center award rates with funding disparities at the National Institutes of Health



Michael S Lauer^{1*}, Jamie Doyle², Joy Wang³, Deepshikha Roychowdhury³

2021 NIH Reanalysis: Added individual NIH IC award rate as a variable

IC Characteristic or Outcome	ICs Higher AAB PIs (N applications = 29,285)	All Other ICs (N applications = 128,120)
PI AAB	3% (796)	1% (1478)
Discussed	55% (15,980)	55% (70,369)
Priority Score Median (25 th –75 th percentile)	36 (26-45)	36 (26-45)
Score Mean (SD)	36 (13)	36 (13)
Percentile Rank Median (25 th –75 th percentile)	27 (14-41)	27 (14-40)
Percentile Rank Mean (SD)	28 (16)	27 (16)
Funded	13% (3950)	17% (21,554)
Funded if discussed (N=86,349)	25%	31%

Open Mike, 12 Aug 2020

"The lower rate of funding for these topics was primarily due to their assignment to ICs [Institutes or Centers] with lower award rates, not to peer-reviewer preferences." - Lauer et al. 2021, eLife; 10:e67173



2021: CSR's Anonymization study published

Design

- 400 R01s from Black PIs, 400 from matched white PIs, 400 from randomly-selected white PIs
- Full and redacted versions underwent simulated peer review
- Data collection and analysis done by an external contractor (SSI) using a preregistered plan

Results

- Redaction did not affect scores of Black PIs but worsened scores of white PIs (significant, but small effect size).
- 21% of the time, reviewers identified the PI despite redaction (similar to other studies). Removing these cases did not change the findings.

What does this mean?

 Isolating the effect of race is challenging due to secondary, linked variables (e.g., institutional "prestige", investigator "pedigree") tied to racial disparities in access. Redaction may have reduced these "halo effects".

Nakamura et al. eLife 2021;10:e71368. DOI: https:// doi. org/ 10. 7554/ eLife. 71368

• Findings support review approaches that diminish the role of PI identity.



CSR Initiatives

- Exploring Blinded Review Processes
- Bias Awareness in Peer Review Training for Reviewers & Chairs
- Bias Reporting
- Broadening the Reviewer Pool to Diversify Review Committees



Exploring Blinded Review Processes

CSR/Common Fund HRHR Collaboration: Transformative Research Award (tR01) Reviews

NIH Director's Transformative Research Award



<u>No identifiers</u> (Abstract/Aims/Research Plan only):

- Stage 1: Editorial Board selects top subset
- Stage 2: Subject matter experts assess
- Stage 3: Editorial Board gives preliminary scores, sets discussion order

Identifiers provided (Investigator/Institution)

- Study section meeting with discussion and final scores of all 5 criteria.
- Study section in April 2021, evaluation of process by external contractor → encouraging results with statistically significant increase in demographic diversity of applicant pool
- 25% of respondents: anonymized process affected decision to apply (reasons: funding project, not people, less institutional prestige bias, applicant demographic, avoids rich getting richer)

Exploring Blinded Review Processes CSRAC Working Groups' recommendations open the door...



Major Recommendation of <u>both</u> Working Groups: *Reorganize the current five scored review criteria into three scored factors:*

- 1) Importance of the science
- 2) Feasibility and rigor
- 3) Investigators and environment

Allows for a multi-stage, partially-blinded review process



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Incorporating Bias Training in Annual Summer Chair Orientation Sessions

~90 Incoming Study Section Chairs/year, 9-10 sessions

Orientation for New Study Section Chairs – 2021



CSR provided orientation and guidance

to incoming study section chairs. While the material is geared towards chairs, others in the community might find it useful in better understanding the review process and how meetings are conducted.

Brief Overview – Key Issues in Peer Review – Dr. Noni Byrnes, Director, CSR

Slides

Video

Preparing to Chair a Study Section – Dr. Bruce Reed, Deputy Director, CSR

Slides

Video

Facilitated Discussion Among Chairs

Video

Two-hour, interactive, facilitated session

- 15 min overview
- 15 min nuts-and-bolts of chairing
- 1.5 hours of interactive discussion, using a vignette-based framework

Fairness of the Peer Review Process What Can You Do As Chair?

- Recognize your influence in setting and changing the study section culture
- Actively foster a positive study section culture confidentiality, integrity, encouraging broader participation/inclusion across the committee, call out statements that bias the scientific assessment (institution, career-stage, field, race/gender)
- Promote a focus on significance (ask the question), and consistency in scoring – score/word match, aligned to score guidance.



CSR Bias Awareness Training for Reviewers Launched in August 2021

- Objectives raise awareness of potential biases in peer review, provide tools to intervene
- Targeted the most common biases in the peer review process. It is not implicit bias training.
- 30-min, sent to ~10,000 reviewers before their meeting surveys to inform future versions
- Includes personal testimonials, interactive exercises, narrated mock study section
- Very well-received by scientific community early survey results indicate increased ability of reviewers to identify bias, increased comfort in intervening





Acknowledgment CSRAC WG: Bias Awareness Training Module Development

CSR AC Members



Scott Miller, Ph.D. Yale University



Julie Price, Ph.D. Harvard Medical School



Narasimhan Rajaram, Ph.D. University of Arkansas at Fayetteville



Doug Andres, Ph.D. University of Kentucky



Carlos Crespo, Ph.D. Portland State University



Rakale Quarells, Ph.D. Morehouse College

Working Group Ad Hocs



Markus Brauer, Ph.D. University of Wisconsin-Madison



Karine Gibbs, Ph.D. University of California, Berkeley



Germán Rosas-Acosta, Ph.D. University of Texas at El Paso



Elizabeth Cosgriff-Hernandez, Ph.D. University of Texas, Austin



Xuemei Huang, Ph.D. Pennsylvania State University



Steve Varga, Ph.D. University of Iowa

NIH Staff





Hope Cummings, Ph.D. Kristin Kramer, Ph.D. CSR CSR





Charlene Le Fauve, Ph.D. Michael Sesma, Ph.D. COSWD NIGMS



Tasmeen Weik, Ph.D. CSR



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Reporting Bias in Peer Review: G.Fosu_AssocDir@csr.nih.gov ~1.5k meetings, ~65k apps, ~18k reviewers, ~200k critiques, mistakes <u>will</u> occur

For issues related to respectful interactions, bias or anything else that could affect the fairness of the review process, contact your SRO or the CSR Associate Director of Diversity & Workforce Development at G.Fosu_AssocDir@csr.nih.gov.



- On every outgoing staff email
- On CSR's web page
- On every study section page

Existing CSR policy regarding a potentially flawed/biased review

Assessment by CSR management – is it a flawed review?

- Yes CSR re-reviews the application in the same council round.
- No CSR refers PI to program officer for guidance on council appeal process



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Broadening the Pool of Reviewers Expansion of the Early Career Reviewer (ECR) program [2020]



You have at least 2 years of experience as a fulltime faculty member or researcher in a similar role. Post-doctoral fellows are not eligible. You must be an Assistant Professor or in an equivalent role. Because the program is focused on early career scientists, Associate Professors are not eligible. Research

You have not served on an NIH study section in any capacity aside from as a mail reviewer. (Mail reviews do not include participation in the meeting.

You have not held an R01 or R01-equivalent (R35. R37, RF1, R23, R29, DP1, DP2, DP5, U01, RL1) grant in the PD/PI role

You must have submitted a grant proposal, in the PI/PD role, to the NIH and received the associated research program. Examples include publications, summary statement: any grant mechanism that results in a summary statement other than F30. F31, F32 fulfills this requirement.

You have at least 1 senior-authored research publication in a peer-reviewed journal in the last 2 years plus at least 1 additional senior-authored research publication since receiving a doctorate

ou show evidence of an active, independent

presentations, institutional research support.

patents, acting as supervisor of student projects.

 In press publications are considered; preprints are not.

· We consider "senior author" as single author. corresponding author, or first or last author.

- Sept Dec 2019: ECR Program Revamped
 - New database usable, trackable, accurate
 - CSR SRO guidance developed
 - Single vetting committee to ensure consistency in approving ECR qualifications

2020: ECR Program Expanded

- 940 ECRs recruited in 2020, compared to 575 in 2019
- **ECR pool is more diverse**; 12.1% URM vs. 8.5% for all CSR reviewers in 2020



Broadening the Pool of Reviewers

Aug 2020: Launched CSR Reviewer Finder Tool (for SROs to find "lesser-known" qualified reviewers)



Multiple Data Sources

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One interface – user-friendly for SROs



Strategies for Diversifying Review Panels

- Emphasizing **critical need** for the NIH to hear diverse perspectives to fulfill peer review's mission of identifying the best, most disruptive, novel science.
- The most effective, highest-quality review committees are broadly diverse in multiple dimensions.
 These include: 1) scientific background and perspective; 2) demographic/geographic; 3) career stage and; 4) peer review experience
- Standing study section membership process is thorough, multiple levels of oversight and approval. We are focusing on enhancing diversity on **Special Emphasis Panels**
- Raising collective awareness, setting expectations, sharing panel-level data with management/staff
- Providing **tools** for SROs to find "lesser-known" well-qualified reviewers, building up database with multiple sources of scientific experts [Reviewer Finder]
- SRO training, esp. SRO-to-SRO sharing of best practices in broader recruitment strategies



% of Women in CSR Meetings (All, Standing Study Section, SEP, Applicants) Summer 2019, 2020, 2021







% of URM in CSR Meetings (All, Standing Study Section, SEP, Applicants) Summer 2019, 2020, 2021







Up Next: CSR Advisory Council Working Group to Improve NRSA Fellowship Review



Ruth L. Kirschstein National Research Service Awards

National Institutes of Health Research Training and Career Development





Scott Miller, Ph.D. Yale University



Narasimhan Rajaram, Ph.D. University of Arkansas at Fayetteville



Elizabeth Villa, Ph.D. University of California, San Diego



Michael Burton, Ph.D.



Katherine Friedman, Ph.D. Vanderbilt University University of Texas at Dallas



Barbara Kazmierczak, MD, Ph.D. Robin Queen, Ph.D. Yale University Virginia Tech



Judith Yanowitz, Ph.D. Nathan Vanderford, Ph.D. Magee-Womens Research University of Kentucky Institute & Foundation



Ericka Boone, Ph.D.

Alison Gammie, Ph.D. NIGMS



NIH OD



Lystranne Maynard-Smith, Ph.D. CSR

Bruce Reed. Ph.D. CSR



NIH Staff

Cibu Thomas, Ph.D. CSR





Soliciting your input

Review Matters

Strengthening Fellowship Review



Bruce Reed, Lystranne Maynard Smith, Cibu Thomas January 6, 2022

Have you applied for, sponsored, or reviewed NIH fellowship applications? We would like to hear your thoughts on what works, what doesn't, and how the process could be improved.

National Research Service Award (NRSA) Fellowship (F) awards are intended to support training that will enhance pre- and postdoctoral trainees' potential to develop into productive, independent research scientists. In 2021, CSR handled the review of more than 5500 of the approximately 6800 NRSA F applications received by NIH. We recently convened a CSR Advisory Council working group, charged with evaluating the fellowship review process and making recommendations to make it as effective and fair as possible for all.

https://www.csr.nih.gov/reviewmatters/2022/01/06/strengthening-fellowship-review/





